1	UNITED STATES DISTRICT COURT EASTERN DISTRICT OF MICHIGAN		
2	SOUTHERN DIVISION		
3	UNITED STATES OF AMERICA,		
4	Plaintiff, Case No. 22-30053		
5	-v-		
6	WAHID MOHAMED MAKKI,		
7	Defendant. /		
8	AND '		
9	UNITED STATES OF AMERICA, Case No. 22-30141		
10	Plaintiff, -v-		
11	ZEINAB MAKKI,		
12	Defendant. /		
13	DETENTION HEARING		
1 4	BEFORE THE HONORABLE ANTHONY P. PATTI		
	United States Magistrate Judge		
15	Theodore Levin United States Courthouse 231 West Lafayette Boulevard		
16	Detroit, Michigan March 23, 2022		
17	APPEARANCES:		
18	FOR THE PLAINTIFF: PHILIP A. ROSS		
19	U.S. Attorney's Office 211 W. Fort Street, Suite 2001		
20	Detroit, MI 48226		
21	FOR THE DEFENDANT: WILLIAM W. SWOR (Wahid Makki) 500 Griswold Street, Suite 2450		
22	Detroit, MI 48226		
	MICHAEL A. RATAJ		
23	(Zeinab Makki) 500 Griswold Street, Suite 2450 Detroit MI 48226-3421		
24	TRANSCRIBED BY: Christin E. Russell, FCRR, RDR, CRR, CSR-5607		
25	(248) 420-2720 Proceedings digitally recorded.		

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Detroit, Michigan
 2
    March 23, 2022
 3
    2:48 p.m.
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                          The Court calls cases 22-30053, United
              THE CLERK:
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     States of America vs. Wahid Makki, and Case No. 22-30141,
 7
    United States of America vs. Zeinab Makki.
 8
             MR. ROSS: For the record, Philip Ross appearing on
 9
    behalf of the United States. Good afternoon, your Honor.
10
              THE COURT: Good afternoon.
11
             MR. SWOR: Good afternoon, your Honor. William Swor
12
    on behalf of Wahid Makki. And this afternoon, not only have I
13
    brought a tie, I brought Mr. Mike -- Mr. Rataj with me to make
14
    this a very clean hearing. Mr. Rataj is going to appear, at
15
     least for this afternoon, on behalf of Zeinab Makki.
16
             THE COURT: Okay. Great. And you both have great
17
     ties, as do you, Mr. Roth. [Sic]
18
                         Thank you.
             MR. ROSS:
19
             THE COURT: Okay. We have that established.
20
             And your clients are both here?
                         They are both here, your Honor.
21
             MR. SWOR:
22
             MR. RATAJ: Yes, your Honor.
23
             THE COURT: All right. I can see both of them.
24
             MR. RATAJ: She's right here, your Honor.
25
              THE COURT: Okay. All right. Very well. So what
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we'll do is, I imagine part of the prosecutor's presentation
will be joint facts that are being proffered for both, and then
I'm going to ask him to split it off individually. And then
what I'll do is I'll stop and I'll have each of the attorneys
make proffers, and then I'll go to argument. You'll be a
little -- usually I keep them all together, but I think we'll
then deal with them and argument, rule separately. Okay?

MR. ROSS: Thank you, your Honor.

At the outset, I think the way the Government intends

At the outset, I think the way the Government intends to proceed is with the health care fraud complaint. It seems prudent to start it that way, because both Zeinab Makki and Wahid Makki are affiliated with the two pharmacies at issue. In Zeinab Makki's criminal complaint the charge is health care fraud, New Millennium Pharmacy in Inkster, also Western wayne Pharmacy located in Inkster as well.

Ms. Makki, Zeinab Makki, is a licensed pharmacist.

Her name appears on the Medicare provider enrollment
agreements. She agrees not to knowingly submit false and
fraudulent claims to the Medicare program. And her husband,
Wahid, is listed as an owner of the two respective pharmacies
on the data obtained from the Michigan Secretary of State, the
corporation documents, things of that nature. The bank records
also reflect that both Zeinab Makki and Wahid Makki controlled
bank accounts into which the fraud proceeds were distributed.

At the outset of health care fraud scheme, the

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Government's theory is that Zeinab Makki submitted claims for
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     pharmaceuticals not dispensed; that she submitted claims for
 3
     deceased beneficiaries; that she submitted claims for
 4
    pharmaceuticals by billing for larger quantities than were
 5
     dispensed; and that the proceeds, excuse me, she also dispensed
 6
    pharmaceuticals without a legitimate prescription; and finally
 7
     that the purpose of the scheme was to divert the proceeds.
 8
              I'd like to start with a little bit of a historical
 9
     lesson in this case. The Government brought it up yesterday,
10
    but Zeinab and Wahid Makki in 2011 entered into a civil
11
     settlement for violating the Controlled Substances Act at New
12
    Millennium Pharmacy. Zeinab and Wahid Makki agreed jointly to
13
    pay the United States Attorney's Office $200,000. They denied
14
     criminal liability in the settlement agreement that I
15
     referenced as Exhibit 8 -- I'm going to go a little bit out of
     order in terms of the exhibits.
16
17
              MR. SWOR:
                        I'm sorry. Exhibit what?
18
                         Eight, the settlement agreement.
              MR. ROSS:
19
              MR. RATAJ: We don't have that. I don't have that.
20
              MR. SWOR:
                        No.
21
              MR. ROSS: I e-mailed a copy, but I'd be happy to
22
    provide another one.
23
              On page 2 --
24
              THE COURT: This was part of a diversion or what?
25
              MR. ROSS: Yes. This is part of a drug diversion
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violation under the Controlled Substances Act that provides for both criminal liability and civil liability.

THE COURT: Okay.

MR. ROSS: So our office brought an indictment against two pharmacists who were working at New Millennium at the same time Zeinab Makki was the pharmacist in charge.

On page 2 of this settlement agreement, Zeinab Makki agreed that between the time period of 2005, August, April and September of 2005, she was acting as a pharmacist and she dispensed 216 prescriptions for controlled substances issued by a physician when Millennium knew or was deliberately ignorant in failing to know that the prescriptions were not issued for a legitimate purpose, medical purpose or in the usual course of professional treatment.

There are several recitations, but the long and short of it is Wahid and Zeinab Makki early on found a way to make a payment to the Government and continue operating pharmacies, despite having violated the Controlled Substances Act. Later in 2014, Zeinab Makki paid the State of Michigan \$317,000 to repay for pharmaceuticals that she had not dispensed.

THE COURT: When was that?

MR. ROSS: That was in 2014. And the lingo that the law enforcement, the agency uses in discussing this type of scheme is a shortage scheme. So effectively the pharmacist is billing the insurer, in this case, Medicare, Medicaid, for

pharmaceuticals they don't actually purchase, which means they can't actually dispense the pharmaceuticals that they are claiming that they've purchased. And I can explain a little bit about how the Government investigation proceeded.

The federal government opened its investigation of Zeinab Makki and Wahid Makki's pharmacists most recently in 2019. And again, as I mentioned, the provider agreements with Medicare illustrate that Zeinab Makki is the pharmacist in charge. Her husband is not a pharmacist.

And we also obtained unemployment information from the State Unemployment Agency indicating that for most of the time working there, Zeinab Makki was the only pharmacist employed by New Millennium Pharmaceuticals and Western Wayne

Pharmaceuticals during the pertinent period.

The Department of Health and Human Services then obtained from the pharmaceutical wholesalers the invoice records pertaining to New Millennium and Western Wayne Pharmaceuticals. So they go to McKesson, they go to those kind of companies that sell to pharmacies wholesale in bulk. They take the invoice records that pertain to Western Wayne and to New Millennium and they send those records to a Medicare contractor. The Medicare contractor then takes the invoice records attained pertinent to New Millennium and Western Wayne, and they compared them against the actual claims submitted.

So the way it works is that a pharmacist attempts to

fill a prescription using the electronic software, and when that prescription is entered into the computer, the claim is generated to the insurer, to Medicare and to Medicaid.

The invoice review performed by the Medicare contractor found that Western Wayne and New Millennium had billed the Medicare program and Medicaid program for approximately \$10.6 million in pharmaceuticals that they didn't actually purchase. And I think the dollar figure here, I need to say something about it, because often the Government will allege in health care schemes an amount billed by a certain medical provider, that the amount the provider obtains is generally often substantially less. In this case, the loss here is actually \$10.6 million once we compared the invoice records against the Medicare claim data.

The Department of Health and Human Services and the FBI also had an opportunity to talk to their colleagues with the State of Michigan that also has responsibility for policing the Medicaid program. And the Medicaid investigation, is actually referenced in Zeinab Makki's criminal complaint.

And one of the pictures, which is located on page 14 of the complaint, is a picture of labels that were generated when Zeinab Makki entered in prescriptions to be filled. And what the State found important about the fact that these labels were sitting around and they were in a stack, was that Zeinab Makki had generated these labels and caused a claim to be filed

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with Medicare or Medicare, but did not actually fill those
 2
     prescriptions. If she had filled those prescriptions, those
 3
     labels would not be in a stack. They would be attached to
 4
     actual prescription bottles.
 5
              I would also like to direct your Honor's attention to
 6
    page 16 --
 7
              THE COURT: Why save them?
 8
              MR. ROSS:
                       Why save them?
 9
              THE COURT: Yeah.
                        That's a good question. The information
10
              MR. ROSS:
11
     that she provided was that she wanted them for her records.
12
    But as the complaint outlines, the State of Michigan believed
13
    that that was a red flag, that it was not standard pharmacy
14
    practice to maintain labels that were not attached to actual
15
    prescriptions.
16
              The second picture, which is on page 16, relates to
     the blister pack of a pharmaceutical, the medication. And the
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18
    prescription label on the blister pack references the fact that
     there's 62 billed, and that number 62 would be the number
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20
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that's represented to the insurer as having been filled, but in fact, closer inspection of the blister pack, and there is a red arrow on the second picture on the right, indicates that there are only 60 actual pills in the blister pack.

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Next, the Department of Licensing, which is the State, took an opportunity to check some of the prescriptions that

have been filled at New Millennium by Zeinab Makki, the pharmacist. And they took the prescriptions to the prescribing physician who was listed on the label, and that physician indicated that he had no records for several beneficiaries associated with the prescriptions that had been filled at Zeinab Makki's pharmacy.

According to bank records, New Millennium received approximately, or at least \$33 million in reimbursements from pharmacy benefit managers. And so that's the intermediary that pays pharmacies on behalf of Medicare for the Medicare Part D program.

Medical -- the bank records further reflect that approximately \$984,000 was transferred from New Millennium into personal accounts held in the name of both Zeinab and Wahid Makki.

Bank records also show that Western Wayne

Pharmaceuticals received \$7.7 million in reimbursements from

pharmacy benefit managers from July 2016 through August 2021,

and that those funds end up in accounts controlled by Wahid and

Zeinab Makki.

At the outset, I did note with Mr. Swor when I spoke with him on the phone yesterday, and I think it's incumbent on the Government to be forthright, it is our obligation to do so, and I indicated to Mr. Swor that a factor that benefit — benefitted his client, his clients, and that was the fact that

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a grand jury subpoena had been issued by my office, and the
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     existence of that subpoena was disclosed to the Makkis by the
 3
    mortgage company who received the grand jury subpoena.
 4
              THE COURT: When was that?
 5
                         That was in December of 2020, I believe.
              MR. ROSS:
 6
              THE COURT:
                         Mh-hm.
 7
                         It was in December 2020, January 2021.
              MR. ROSS:
 8
    was subsequently contacted by a different attorney regarding
 9
     that subpoena and inquiring as to whether or not his clients
10
    were under a federal investigation. Pursuant to department
11
    policy, I did not respond to that inquiry.
12
              THE COURT: But the idea is that they at least had
13
    notice that they were under a federal investigation?
14
              MR. ROSS:
                         They had notice that they were under a
15
     federal investigation. And I think if we had stopped there, we
    might be in a different posture today. But the reason I went
16
     through the recitation of Zeinab Makki's and Wahid Makki's
17
18
     conduct related to pharmaceuticals, either prescription drug
     diversion or health care fraud, in 2011, they paid the Federal
19
20
     Government, the DEA, $200,000 for violating the Controlled
21
     Substances Act. In 2014, they paid the State of Michigan more
22
     than $300,000 for a pharmacy shortage scheme, which is exactly
23
    what Zeinab Makki is charged with in this particular case.
24
              Yesterday, during the execution of the search
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warrants, I am told that they located a Lebanese passport for

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Zeinab Makki. I don't believe that is reflected in her
 1
 2
     Pretrial Services' report, but I see is recommending release on
 3
    a $10,000 unsecured bond.
 4
              THE COURT: Where was that located?
 5
                         It would be located in her house.
              MR. ROSS:
 6
     agents advised me they did not seize the passports. I think
 7
     our argument would be it was not a document included within the
 8
     authority that had been issued by one of your colleagues in the
 9
     execution of that search warrant.
10
              THE COURT: Mh-hm.
11
              MR. ROSS: So I'm told that Lebanese passport remains
12
     at their home in Kinloch, the marital home they share in
13
    Dearborn Heights.
14
              So next, I'd like to turn to really what concerns the
15
     Government about Ms. Makki's finances. The Government Exhibit
     No. 1 -- I don't know if defense counsel have copies.
16
17
              MR. SWOR: Mh-hm.
18
              MR. ROSS: -- shows that transfers from at least two
19
     accounts on which Zeinab Makki was a signatory, and one in
20
    which her husband was the sole signatory transferred via wire
21
     in 2018, and three separate wire transfers totalling $623,000.
22
    As part of this government investigation, I asked the Federal
23
    Bureau of Investigation to query whether or not either Wahid or
24
     Zeinab Makki had filed what is referred to as a foreign bank
25
     account report. And it's required under the Bank Secrecy Act.
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Persons who have more than $10,000 in assets overseas are required to report to the IRS any asset over $10,000. Neither Wahid nor Zeinab Makki have made any report to the Department of Treasury as is required.
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And I note the third wire transfer referenced on Exhibit 1 is the \$1.1 million transfer from an account controlled by Wahid or Zeinab Makki to the Republic of Turkey. And in the instructions on the wire, which the Government has provided to the defense counsel and to the Court, is listed it as Exhibit Number 4, the wire instructions say that the money is being transferred for the purchase of a sea view condo in Beirut, Lebanon.

My understanding from discussing Pretrial Services, neither defendant has mentioned that they own property in Lebanon, nor has either defendant mentioned that they have any family in Lebanon, which makes the wire transfers of the \$623,000 all the more interesting.

The Government has also provided --

THE COURT: Do you have information that they do have relatives there?

MR. ROSS: I don't. All the information I have is that they have wired approximately \$1.7 million overseas, most of which, all of which was destined for Beirut, Lebanon, a country which your Honor referenced yesterday, we lack an extradition treaty with.

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1
              As part of this investigation, the Government also
 2
     obtained records from the Border Patrol. And I'm referencing
 3
    now Exhibits 2 and 3, the travel for Wahid and Zeinab Makki.
 4
              THE COURT: That was Exhibit 3?
 5
              MR. ROSS: Yes, your Honor. For Zeinab Makki, it's
 6
    Exhibit 3; for Wahid Makki, it's Exhibit No. 2.
 7
              These records reflect that the defendants make
 8
     frequent, perhaps annual trips overseas for substantial periods
 9
     of time, that I say, more than a week. And I think that is
10
     important to consider as this Court has to determine whether or
11
    not these defendants are risks of flight.
12
              While I'm on the topic of travel, I've also provided
    to the Court and to defense counsel --
13
14
              THE COURT: We don't know final destinations from any
15
    of this. It all looks like these are transfer, transfer
16
     venues, like Charles de Gualle Airport in Paris, Frankfurt,
     Zurich, very --
17
18
              MR. ROSS:
                        That's correct.
19
              THE COURT: -- very common places to switch planes.
20
              MR. ROSS: That is correct, your Honor. I didn't mean
21
    to interrupt.
22
              THE COURT: Yeah.
23
              MR. ROSS: And when persons enter the Europoean Union,
24
    often that is where the records, our records begin and end.
25
              THE COURT: Right.
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MR. ROSS: At least the records to which I have access.

While on the topic of travel, I have also provided to defense counsel currency and monetary instrument reports, transcripts, which are Exhibits 5, 6 and 7 related to Wahid Makki. And as the Court is likely aware, when persons leave the United States with more than \$10,000, they are required to declare that they have those funds on them. And in 2017, Wahid Makki left the United States with approximately \$19,860. In 2020, Wahid Makki left the United States with approximately \$28,700. And in 2021, Wahid Makki left the United States with approximately \$19,500.

I would note at the outset of my discussion of Wahid Makki's conduct, that Pretrial Services is recommending that he be detained pending trial. We ask that the Court incorporate that into the record when it makes its decision. We agree with Pretrial Services in that respect. But I'd like to discuss a little bit about what Mr. Wahid Makki has been doing.

THE COURT: And have you -- I want to make sure I didn't miss it. Exhibit 4, have you talked about this?

MR. ROSS: Exhibit 4, I think I made, I made a reference to it. This is the wire instruction that we received that is related to the \$1.1 million wire that Wahid Makki, or I believe it is an account they both had their names on, caused the transfer to go to the Republic of Turkey. And it went from

Comerica Bank to Standard Chartered Bank in New York, which is the correspondent bank for Comerica here. It went, based on our review of records, to the Republic of Turkey. At the bottom of the first page, it says the purpose is, "buying a sea view condo," and my French isn't very good, but I believe that is, "in Beirut, Lebanon."

The criminal complaint for which Wahid Makki appears today charges him with wire fraud and money laundering. Those are both offenses carrying substantial prison sentences.

International money laundering, 20 years, and I believe wire fraud carries the same.

As the complaint outlines, he took advantage, Mr. Wahid Makki took advantage of a program that Congress created in the wake of the COVID pandemic. As part of the CARES Act passed by Congress in March 2020 designed to provide relief to businesses, the CARES Act created two different programs that you might have heard about. One was the Paycheck Protection Program. The second program was the Economic Injury Disaster Loan program, referred to by the shorthand EIDL. And as part of the CARES Act, the Small Business Administration was authorized to provide EIDL loans of up to \$2 million to eligible small businesses experiencing substantial financial disruption due to the COVID-19 pandemic. It also authorized the SBA to issue advances of up to \$10,000 to small businesses within three days of applying for an EIDL. The amount of

advance is determined by the number of the employees the applicant certifies as to having.

As part of the application, the qualifying business must submit an application about its operations. It is required to list the number of employees, gross revenues for the preceding 12-month period, the disaster, the pandemic.

It's required to list the cost of goods it sold in the 12-month period preceding disaster. And they must also certify information about the wages, and they must assure the Small Business Administration that the information contained in the application is true and correct to the best of their knowledge.

These loans, these EIDL loans are submitted directly to the SBA through a government contractor called Rapid Finance. The application is approved. Funds are then advanced. And funds that are advanced for the purposes set forth by the SBA, the EIDL loan can be used for payroll expenses, sick leave, production costs, business obligations such as debt, rents and mortgage payments, but they cannot be used to expand your business or to purchase capital assets.

On page 4 of the complaint and on to page 5, the agent outlined the 7, 7, I think, excuse me, 10 of the 17 applications for EIDL loans associated with Wahid Makki. Not all of them were approved. The chart just list simply the applications that were approved.

Your Honor may notice at the top of this chart, the

bottom of page 4, Wahid Makki obtained \$150,000 for New Millennium Pharmacy, which presumably continued to operate during the pandemic, as most pharmacies did; provided the SBA funded a loan of \$132,000 for Western Wayne. But I would also note that there is only a six-month time period in which Wahid Makki and Zeinab Makki owned New Millennium drugs. There's some interesting things that have occurred about the sale of that particular pharmacy, but the Government's view is they didn't own that pharmacy for the entire 12 months preceding the application of the loan.

THE COURT: Which is required.

MR. ROSS: Which is required, yes, your Honor.

The agent then goes on to outline several instances in which Wahid Makki made representations on the EIDL loan application that are directly contradicted by the bank records.

New Millennium Investment 1, Wahid Makki claimed that New Millennium Investment 1, LLC, had gross revenues of \$378,000; that it had cost of goods of \$123,000, and had five employees.

The agent went to the State of Michigan Unemployment and Insurance Company, which helps us determine the number of employees at a particular business and found no records indicating any wages had been paid to any employees of New Millennium Investment 1.

The agent then went onto review the business -- the

bank records obtained from Chase and Comerica under the title or the company New Millennium Investment 1 for the period of 2019. The total deposits to New Millennium 1 in 2019 from the bank records, we see \$6,500 going into the bank account for New Millennium Investment 1. We don't see the \$378,000 that Wahid Makki claimed he attained as part of his EIDL loan application. The total of debits in 2019 for this company were \$11,119 and not \$123,658 as reflected in the cost of goods for Wahid Makki's EIDL loan application.

He received a \$5,000 EIDL loan advance. And ultimately, the SBA then forwarded or funded another \$122,000 loan that was deposited into an account controlled solely by Wahid Makki. After receiving the EIDL funds, he made a withdrawal of \$1,800 and deposited \$4,500 into his Comerica account. And then he proceeded to write three checks to the City of Dearborn Heights for \$12,000. No other payments were made from that account after the EIDL loan was funded. And then on 2020, November 24th, 2020, he deposited \$109,000 from that account into New Millennium's Comerica account. And that money was part of the \$1.1 million that eventually ended up being wired by Comerica at his instruction to Istanbul, Turkey for the purchase of the condominium in Beirut.

Again, on pages 8 and 9, the agent lists instances in which Wahid Makki overstated the costs, or excuse me, the revenues that were obtained by New Millennium Investment 4, New

Millennium Investment 6, and the theme is consistent.

Regardless of the representations he made on the EIDL loans, he is not permitted to use the proceeds of that loan that is funded by the Congress and ultimately paid for by the American taxpayers, he's not permitted to buy vacation property, he's not permitted to buy any residence. The whole purpose of that program is to keep businesses operating.

I also have some concerns about the Pretrial Services' report or what he may not have told the Pretrial Services officer in his interview.

As I read this Pretrial Services' report, Wahid Makki stated that he does not have any immediate family or cousins or in-laws residing overseas. Mr. Makki indicated that he maintains contact with his family. His wife, however, indicated as I understand it, that she has a sister who resides in Dubai. Both Wahid and Zeinab Makki, as I read the reports, deny having assets overseas which is perhaps completely contradicted by the wire transfer of \$1.1 million most recently, but also the \$623,000 that was sent to Beirut from their bank accounts.

Finally, I know that Mr. Makki has a number of properties. They have a residence in Dearborn. I believe the current monetary instrument reports list his residence as a Commerce Township property. We know that there is the mortgage on the Commerce Township property. And there's a line of

credit linked to that. But it's a property valued, as we have crudely been able to place a value of it, of \$1.2 million.

But when I read Wahid Makki's report, I was interested, because this is not the most recent involvement Wahid Makki has had in this courthouse. And it's coincidental, but Mr. Brand was the Pretrial Services officer for a defendant named Mohamed Makki who is Wahid Makki's nephew. I was also the prosecutor who prosecuted Mohamed Makki.

Judge Parker released Mohamed Makki on a \$200,000 secured bond, and that is, the Docket number for that case is 19-cr-20176. That \$200,000, as I understand, and Mr. Brand could I believe corroborate this, that bond, that secured bond was secured with a bond and a quit claim deed related to a property in Dearborn, Michigan that was owned by Mohamed -- owned by Wahid Makki. I don't believe that is referenced in his Pretrial Services' report. And I will circle back to the e-mail I discussed in which his lawyer asked me if he was under federal investigation.

At that time, when I received that e-mail, there was simultaneously ongoing in front of Judge Parker, I filed a motion to review Mohammed Makki's bond. And Wahid Makki had become concerned that Mohamed Makki was violating the terms and conditions of his bond, and he may end up losing, Wahid may end up losing his collateral if Mohamed Makki were to flee.

So all of that is to say the defendants have been

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involved in a fraud case of staggering proportions. It's unfortunate that is not the largest health care fraud case we've seen in this district.
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THE COURT: What's the point you want me to get from the bond?

MR. ROSS: That he has perhaps other real estate, the secured bond with Judge Parker, he has other real estate and property that is not listed in his Pretrial Services' report.

THE COURT: Okay.

MR. ROSS: Pretrial Services' report really is only as good as the information the defendant provides. And he says he has no foreign assets, and they have to rely on the verification from members of his family.

So given the substantial amount of money -- and I, oh, and one other thing I should note, we have sought and obtained one seizure warrant. And my understanding is the bank account that was related to that seizure warrant contained about \$29,000. So we have sort of a big disparity in the amount of money that they have obtained. Again, I would note they have obtained by our estimates approximately \$10.6 million. We've seen substantial amounts of money going to Lebanon. We have no way of recovering that money at this point, and that's the reason the Government is before your Honor asking for detention in a fraud case. I recognize that we don't often, well, seek and/or obtain detention in fraud cases, but these defendants

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are serious risks of flight, both of them, because they have
 2
    every incentive to flee. They have the means to live abroad
 3
    clearly by the wire transfer of $1.1 million overseas to Turkey
 4
    and ended up buying a Lebanese property, they are ready to go.
 5
    Also have failed to account why they sent $623,000 and other
 6
    wires to Lebanon.
 7
             We ask that the Court take all of those factors into
 8
    consideration and order that the defendants be detained pending
 9
    trial.
10
             THE COURT: Don't they have strong ties to this
11
    community, particularly in the form of family?
12
             MR. ROSS: That's what they say. I agree that's what
13
    the Pretrial Services' report says. And I agree they have
14
     family here.
15
             THE COURT: Okay. I mean, they have quite a few kids
16
     living here, grown children, right?
17
             MR. ROSS: I'm not familiar with the number of
18
     children they have.
19
             THE COURT:
                          I guess we're going to hear about that in
20
    a minute. Okay. Thank you.
21
             And then let's, let's take them up one at a time.
                                                                 Ι
22
    quess we'll start with Wahid Makki.
23
              MR. SWOR: Good afternoon, your Honor. William Swor
24
    on behalf of Wahid Makki.
25
             Mr. Makki, as the presentence report notes -- I'm
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1
     jumping ahead. Pretrial Services' report.
 2
             THE COURT: Go ahead.
 3
                        I'm sorry. May I?
             MR. SWOR:
             THE COURT: Yeah.
 4
 5
                         Because the issue here is whether there is
             MR. SWOR:
 6
    a serious likelihood that they would flee. I will represent
 7
     and proffer to the Court that to the extent that the money
 8
    transferred to Turkey was transferred at the direction of the
 9
    building contractor based in Lebanon, and the reason it's not
10
     sent to Lebanon is the banks are not functional in Lebanon.
11
    Nobody is dealing with the banks in Lebanon.
12
              The property referenced in this note is not yet deeded
13
    to Mr. Makki. He does not -- he has paid on it. He does not
14
    have title to it. And even if he did have title to it, it is
15
    not a place to which he could flee because it is uninhabitable.
16
     It is not a built-out residence.
17
              THE COURT: Do you know what stage of construction
18
     it's at?
19
             MR. SWOR:
                       It is framed. It is, it is structurally
20
    existent. I cannot tell you that it has plumbing or
21
     electricity. It is certainly not finished and inhabitable.
22
     I've inquired several sources, and that's what I'm told.
23
              I would also direct the Court to the fact that --
24
    let's -- I know I'm jumping around a little bit, but as the
25
     Court noted, all of Mr. Makki's family is here. His ten
```

```
brothers and sisters reside here. His four children reside
 2
           The Lebanese passports referenced by the federal
 3
     government are expired and are not used by Mr. Makki for
 4
     travel.
 5
              Let me see. He's traveled to Lebanon once a year for
 6
    up to four weeks and returned. Okay.
 7
             THE COURT: Does he maintain Lebanese citizenship?
 8
             MR. SWOR: He's a United States citizen, your Honor.
 9
              THE COURT: Right. And I realize that you have to
10
     renounce citizenship of your former country when you're
11
     naturalized, but some countries don't recognize the
12
     renunciation and so you maintain dual citizenship.
             MR. SWOR: He's a citizen of the United States.
13
14
              THE COURT:
                         Right. But do you know if he's a citizen
15
     of Lebanon as well?
             MR. SWOR: Lebanon claims him as a citizen.
16
17
             THE COURT: Okay.
                                 Thank you.
18
                         I would note that Mr. Makki has met with
             MR. SWOR:
     the United States Government officials. And the Government
19
20
    referenced in passing this, this bond that Mr. Makki posted for
21
    his nephew. And Mr. Makki and his attorney approached the
22
     federal government because they were concerned that the nephew,
23
    as he was required to do, the nephew was violating his
24
    conditions of bond. And Mr. Makki met with federal agents in
25
     late June of 2021 before he left the United States for his
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annual visit to Lebanon. And he knew that he was opening up an
 2
     investigation because the nephew was, it appeared, was involved
 3
     on the purchases end on the sale of a pharmacy, a pharmacy that
 4
    Mr. Makki's -- one of Mr. Makki's companies was selling.
 5
              Mr. Makki had not been aware of that. Originally, he
 6
     thought that was nephew was simply brought him a purchaser, but
 7
     in fact, it appeared that the nephew was violating his bond.
 8
    And Mr. Makki and his attorney -- and his attorney, by the way,
 9
     is in the courtroom here, your Honor, and available to be
10
     questioned if there is, if there is a question about the bona
11
     fides of Mr. Makki's concern. Not that he was worried about
12
     losing his house, but that his nephew was violating the law.
13
              THE COURT: Was he a third party custodian?
14
             MR. SWOR:
                         I think he was just the surety.
15
              THE COURT: Where does that case stand now?
                                                           Is that
16
     closed up?
             MR. SWOR: The case is closed and the nephew is in BOP
17
18
     custody. And in fact, the bond still remains in the custody of
19
     this court. And despite having been vindicated, the bond has
20
    not been discharged and returned to Mr. Makki.
21
              The Government says that they are concerned that that
22
    means that Mr. Makki didn't disclose all of his properties to
23
                 The problem is, it didn't belong to Mr. Makki.
24
    belonged to New Millennium, LLC. So New Millennium was the, I
25
     think New Millennium is the deed holder. Oh, Mr. Canzano says
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he's not certain, or I'm uncertain, but Mr. Makki posted the property on behalf of that. And to the, as I said, if you want Mr. Canzano is here to correct the record to clarify it.
```

But Mr. Makki knew that he would be initiating an investigation. And he went to Lebanon. He returned to the United States and he remained here. As the Government has conceded, there was additional contact with the Government, not about that nephew, but a grand jury subpoena. Mr. Makki was aware of it. His counsel was aware of it. It was clear that it was an investigation into his business practices. He did not flee the country. He did not attempt to instruct — obstruct the investigation in any way. If, if as the Government claims he was going to flee, he's had three months to do it. He didn't do it, because this is his home. Whatever he may have done, he's going to stand for it here and answer here.

THE COURT: You say three months. You're referring to when he became aware of the subpoena?

MR. SWOR: Yes. He knew there was an investigation into New Millennium.

The Government kind of -- you know, when the Court directly asked the Government if Mr. Makki's whole family was here, the Government declined to simply say yes, but that is the truth. They reference Mrs. Makki's sister in Dubai; however, they haven't see her in 12 years. The last time they

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saw her was when she came to the United States to visit. So there is nowhere for -- and they have no travel documents that would let them enter Dubai.
```

You know, let me point out another thing. These finCEN reports, financial transaction reports, these are -they are nominally voluntary, but they are required by law.
But each of these reports demonstrate that when Mr. Makki left the United States to travel overseas, he accurately and honestly declared to the United States the amount of money he was carrying with him. We know that, because if it hadn't been, it would have been seized and forfeited. So these cut against the Government's claim that Mr. Makki can't be trusted because by three of their own documents Mr. Makki honestly declared how much money he was taking.

Similarly, the wire transfers, they are not -- gee, buying a sea view condo in Beirut, Lebanon. He clearly was stating the purpose. Okay? There is no, there is no attempt to hide, to deceive. Let me see.

They bought the house in Commerce Township because they thought they might move out there. The children got older. They are not using it except part-time. And Mr.

Makki -- nobody wants to buy a property in Commerce Township or, actually, I think it's Orchard Lake. It's available. They use it.

THE COURT: How old are the children?

```
1
              MR. SWOR:
                         They are all in their 20's, your Honor.
 2
     Three, three of the sons are here in court today.
 3
              THE COURT: Okay. Let me just acknowledge you.
 4
     Please raise your hands.
 5
              MR. SWOR: Mohamed, Hassan and Ali.
 6
              THE COURT: All right. Well, I'm glad you're here.
 7
     It's an important event for your parents. I can't promise how
 8
     I'm going to rule. I'm listening to all the evidence. I'm
 9
    sure they appreciate your support your love, and that means a
10
    lot to them. I often am sitting here and I look out and there
11
     is nobody there for the person who is sitting where they are.
12
    And so that's appreciated.
13
              So three sons, all in their 20's. And then there's a
14
    daughter?
15
              MR. SWOR: There is a daughter who is a pharmacist in
16
    Boston.
17
              THE COURT: Okay.
18
              MR. SWOR:
                         So he has --
19
              THE COURT: Are their parents alive?
20
              MR. SWOR: Their parents -- Mr. Makki's parents are
21
    not alive.
22
              THE COURT: Okay.
23
              MR. SWOR: His children's parents are alive.
24
              THE COURT: And do you know, or Mr. Rataj can tell us
25
       Mrs. Makki's parents are alive?
```

```
1
             MR. SWOR:
                        Mrs. Makki's mother lives with them.
 2
     is in -- she has Alzheimer's. She has --
 3
              THE COURT: Okay. So she lives here in the United
 4
     States.
 5
                         She lives here in the United States at the
 6
    Kinloch home with the Makkis. When Ms. Makki is not working at
 7
     the pharmacy, she is her mother's primary caregiver. They have
 8
     someone that comes in during the daytime to look after the
 9
    mother.
              THE COURT: Okay. And her father is deceased.
10
11
             MR. SWOR: Her father has passed.
12
             THE COURT: Okay. Thank you.
13
             MR. SWOR:
                         So, your Honor, simply put, their lives,
14
     and Mr. Makki's life is here. He has nowhere else to go.
15
    Okay. The money is the money and the Government says there's a
16
     lot of money. That's fine, there is a lot of money. But the
17
     Government has not indicated, okay, 620,000 of it went over in
18
     2018. And I can represent that was toward the purchase of a
19
    parcel of land, not a home, but a parcel of land in Lebanon.
20
    Not money. So none of these transfers have gone to fungible
21
    assets that they could just go to Lebanon and convert to cash
22
    and spend and live on.
23
              If they were going to leave, they've had multiple --
24
    if Mr. Makki was going to leave and escape the jurisdiction,
25
    he's had multiple opportunities. He has not done so.
                                                            This is
```

his home. This is where he lives. He is a United States citizen. He's been a United States citizen since 1986.

And while I appreciate Pretrial Services's concern about seeing the identification of Beirut property in the complaint and not having been disclosed by Mr. Makki, but the simple fact of the matter is, is we don't have any documentation the property yet belongs to Mr. Makki. He has no title to it at this point, and it is not inhabitable.

We know his health is not particularly good. His sons have expressed some concern about his memory. And when we had conversations about the accuracy of some of this, that may be attributed to that medical condition.

The Government has done a good job of talking about its theory of the criminal complaint, but it has done nothing to state to the Court why it should not believe -- they may have serious fears, but they have not demonstrated by clear and convincing evidence that --

THE COURT: Well, they don't have to demonstrate by clear and convincing evidence. They have to demonstrate by preponderance of the evidence that no condition or combination of conditions can reasonably assure his appearance.

MR. SWOR: And I don't think they've met that standard. The money is here. The property is here. His family is here. When he leaves, he leaves at a predictable time and comes back at a predictable time. He has -- his

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doctors are here. He does not come and go to Lebanon. He goes once a year.

He has known about this prosecution, about this investigation. And the Government says, well, twice before he's dealt with civil penalties. Okay. He dealt with civil penalties. He dealt with the consequences of their conduct or lack of conduct. He's no evidence of failure to appear in court.

As for the Pretrial Services' suggestion that because he owns a gun, he lawfully owns a gun, that he is somehow a danger to the community. He doesn't have any bullets. Okay. I think that the suggestion that he's a danger to the community is not warranted. I don't think that there is proof by a preponderance of the evidence that he's a serious risk of
```

THE COURT: Yeah, they don't have to -- there's a common confusion about this. The serious risk of flight is just for eligibility for a detention hearing.

flight or that conditions could not be fashioned which would

MR. SWOR: I understand.

reasonably assure his appearance in court.

THE COURT: They don't have to prove serious risk of flight. They have to prove by a preponderance of the evidence that no condition or combination of conditions --

MR. SWOR: Yes.

THE COURT: -- can reasonably assure his appearance.

```
Doesn't even have to flee, it's just his appearance.
 1
 2
              MR. SWOR: Right.
 3
              THE COURT: But I guess what I really want to know
 4
     from you, because the Pretrial report for Mrs. Makki suggests
 5
     conditions, but yours, the Pretrial report is recommending
 6
     detention.
                 And so what, what conditions are you saying will
 7
     reasonably assure his appearance?
 8
              MR. SWOR: Your Honor, do you want a GPS tether?
 9
     think that's appropriate. His sons are here to act as
10
     third-party custodians should the Court see the need for one.
11
    His brother also volunteered to act as a third-party custodian.
12
    And I dare say that each and every one of his ten siblings
13
    would do so as well. He works out of his home. The Court
14
    could fashion a curfew or at least require that he notify
15
    Pretrial Services. If the Court wants frequent reporting, it
     could have that. All of those conditions are available to the
16
     Court and would reasonably assure his appearance.
17
18
              THE COURT: One of the concerns clearly that the
19
    Government has is that, and we've just talked about it a minute
20
     ago --
21
              MR. SWOR:
                         Yes.
22
              THE COURT: -- is that because of the fact that
23
    Lebanon claims him as a citizen, he could walk into a Lebanese
24
    consulate anywhere in the United States and/or these days,
25
     probably electronically, obtain a new Lebanese passport that is
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valid, and go to Lebanon permanently and not be extradited
 2
    because there is no extradition treaty as we heard, and that
 3
    would be the concern.
 4
             MR. SWOR: Well, it's a concern, but there is no
 5
     evidence that it would happen. Okay? He is willing to
 6
    surrender his current Lebanese passport. He's willing to be
 7
    bound by an obligation that he not apply for any travel
 8
    documents to Lebanon without advanced permission of the Court.
 9
    And his sons would, as third-party custodians, be obligated to
10
     advise the Court if he did otherwise. And they would agree to
11
    be bound by such a condition.
12
             THE COURT: Okay.
13
             MR. SWOR:
                         Okay.
14
             THE COURT: All right. Anything further? I think
15
    we've gone on into argument in both cases and that's fine.
16
             MR. SWOR:
                         Yeah. So that's, that's it.
17
             THE COURT: Very good. Thank you.
18
                         Mr. Rataj, you've been very patient.
             All right.
19
             MR. RATAJ: Your Honor, I'm not going to repeat
20
    everything Mr. Swor said. I think your Honor has a good idea
21
    what's going on here. But I would underscore a couple of
22
     things as it relates to Mrs. Makki in a sense that she's not a
23
     risk of flight.
24
             She has no family in Lebanon. And I think the most
25
     important thing, your Honor, is that all of her children are
```

```
here.
           They are all U.S. citizens. And your Honor has been
 2
     able to observe her three sons who are sitting in the courtroom
 3
     today. And I think that the most important factor that, that
 4
     shows that she's not a flight risk, your Honor, is that her
    mother, who has Alzheimer's disease, lives with them and she is
 5
 6
     the primary caregiver. And so this whole notion that Mrs.
 7
    Makki is a risk of flight really has absolutely no support.
              THE COURT: How old is her mother?
 8
 9
             MR. RATAJ: Eighty years old, Judge.
10
             THE COURT: Okay.
11
                          I mean, Mr. Ross has done a nice job
             MR. RATAJ:
12
    making his case, but that's not what we're here to decide
13
    today. We're here to decide the 3142 factors. And clearly the
14
     Court can fashion a combination of conditions that would
15
     reasonably assure Ms. Makki's return to court.
16
             And for all the reasons that Mr. Swor argued, so I'm
    not going to repeat them all, Judge, but I think that the fact
17
18
     that her, all of her children are here and that she is her
19
    mother's primary caregiver who suffers from Alzheimer's disease
20
     should be enough to convince the Court that she's not going to
21
     run.
22
             And quite frankly, we're prepared to fight these
23
    allegations that are set forth in the criminal complaint.
24
    she has no criminal record whatsoever. Mr. Ross has tried to
25
     take civil matters and flip them and tried to convince the
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Court that somehow there's criminality involved, but there is
 2
    none.
 3
              THE COURT: I think the point he's making is that the
 4
    behavior continues.
 5
              MR. RATAJ: Well, that's up for debate, Judge.
 6
    clearly she has no criminal history at all. So again, I'm not
 7
     going to repeat everything Mr. Swor said. I think your Honor
 8
    has a full appreciation for what's going on here.
 9
              And Pretrial Services, your Honor, has recommended
10
     that my client receive a $10,000 unsecured bond. And I would
11
     respectfully request that your Honor follow that
    recommendation.
12
13
              Thank you.
14
              THE COURT: Okay. Thank you.
15
              And, Mrs. Makki, I will say my mother also suffered
16
     from Alzheimer's, and that is a hard road. And so I appreciate
17
    what you're going through with her. One of the things I
18
     discovered during that time, to wax a little bit personal, is
19
     that while it's tragic, it also brought out a tenderness in her
20
     and a tenderness in me that I didn't know existed. So there
21
    was a -- there could be some silver lining in that cloud, so
22
    okay.
23
                        Your Honor, may I respond?
              MR. ROSS:
24
              THE COURT: Yes.
25
              MR. ROSS: I would like to start with Pretrial
```

Services reports. Both defendants deny owning property outside of the United States. Mr. Swor's proffer said that his client wired the \$623,000 to purchase a piece of property in Lebanon. And I have respect for Mr. Swor, having practiced with him for a number of years, and I'm not going to challenge his He provides us no documentation of that, nor does he attempt to make any effort to address why his client disclosed -- failed to disclose the existence of that foreign asset to the Pretrial Services Department, nor did Mr. Rataj address why his client said she didn't own any property outside of the United States to the Pretrial Services Department. MR. RATAJ: She doesn't. THE COURT: Well, I think -- this isn't a time to debate across the room. I think his point was that his client doesn't own that property; that he doesn't have title to the property. Yes, he sent the money to have this built, but like is often the case, when you send money to a builder, sometimes you get the deed to the property and then they build a house.

Sometimes you don't get the deed until the house is done,

20 | right?

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MR. ROSS: I've never engaged in that. I don't dispute what you're saying in terms of how those things can operate. What I can say to this Court is the Government is presenting the Court with information about substantial assets that the defendants have moved from the United States to a

```
country from which it is very difficult to extricate them.
 1
 2
              I also want to bring up an individual named Naim
 3
    Makki, that is the brother of Wahid Makki. And your Honor was
 4
    presiding duty court yesterday when you authorized the
 5
     execution of a search warrant in, I believe on Cherry Hill
 6
    Road, I believe in Dearborn, Dearborn Heights. At that
 7
     location, the agents --
 8
              THE COURT: That's Mrs. Makki's brother; is that
 9
     right?
                              It's Mr. Makki's brother.
10
              MR. SWOR:
                         No.
11
              THE COURT: Mr. Makki's brother. Okay.
12
              MR. ROSS:
                         The agents took from -- they executed that
13
     search warrant. They took from that location two box trucks
14
     full of records related to New Millennium Pharmacy. The reason
15
     I bring this up is that in addition to the grand jury subpoena,
16
     the Department of Health and Human Services had served Naim
17
    Makki with a request for patient records, I believe, because he
18
    was listed at some point in the corporation documents as the
19
    owner. But in any event, they served Naim Makki and requested
20
     records from New Millennium Pharmacy. Naim Makki denied the
     existence of those records.
21
22
              And yesterday, when the agents executed the search
23
    warrant on Cherry Hill, they found the, what is referred to as
24
    the OI-3, which is a Department of Health and Human Services
25
     administrative subpoena, they found the very administrative
```

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subpoena that had been served on Naim Makki for records that he
did not respond to, and they found it within the location where
all of the New Millennium records were located. So I do take
at issue the suggestion that there hasn't been an attempt to
obstruct to some extent.
                          The Government --
         THE COURT: But that's by Naim Makki.
         MR. ROSS:
                   By Naim Makki.
         THE COURT: Right.
         MR. ROSS:
                   The brother who --
         THE COURT: Right.
         MR. ROSS: -- Pretrial Services is relying upon for
its information. And it's at a business that the FBI conducted
surveillance on and saw Naim talking to Wahid Makki after Naim
Makki had been served with the OI-3. The surveillance was the
reason that the agents were able to locate that site where the
search warrant was executed where they found all the records.
         THE COURT: That's what I'm trying to understand,
        Are you saying that Wahid Makki was served with a
request for records, denied that he knew where they were? Or
are you only saying that happened with Naim Makki?
         MR. ROSS:
                  That happened with the brother. But the
location your Honor authorized the search warrant for yesterday
is, my understanding is owned by Wahid Makki. And they were
seen together at that location subsequent to the agents serving
the OI-3 on Naim Makki. The surveillance squad followed them
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to that location. And that's, you know, they were told by Naim
 2
    Makki that the records didn't exist. And in fact, yesterday,
 3
    we found two box trucks full of records.
 4
              I would also note that the CMIR's, the Government is
 5
    not saying that he failed in any way to comply with his duty.
 6
     The only reason I bring up the CMIR's, it demonstrates this
 7
     individual has substantial assets that are available to him and
 8
    that he has taken out of the country. There's nothing illegal
 9
    with that. Perfectly, perfectly legal to do that. The only
10
    reason we bring it up, again, is to point out that in addition
11
     to the $1.7 million they've sent overseas to Lebanon, and
12
    again, we've been provided with no documentation about this
13
    alleged purchase in 2018 of real estate, or more recently.
14
     I don't, I don't have any information about that, just suggests
15
    that these defendants are the kind that would have the ability,
16
     if they chose, to leave this country. We believe they are a
17
     serious risks of flight. We believe they should both be
18
     detained pending trial.
19
             THE COURT: Thank you.
20
             MR. ROSS: Thank you.
21
         (Brief pause.)
22
             THE COURT: Let me just ask defense counsel some
23
                 There's reference to a child living in West
24
    Virginia. I haven't heard anything about that.
25
             MR. SWOR: That's Ali, your Honor.
```

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1
              THE COURT: Okay.
 2
             MR. SWOR: He's here. He is in the process of
 3
     graduating from pharmaceutical school. He is here visiting his
    parents.
 4
 5
              THE COURT: Okay. So three -- so we have three sons
 6
     that live in Michigan, one in West Virginia, and a daughter in
 7
    Boston?
 8
             MR. SWOR: No. We have --
 9
             THE COURT: Two.
                       -- two sons that live full-time in
10
11
    Michigan. We have a son who lives in West Virginia, but is
12
    here in Michigan at the time, at the current time.
13
             THE COURT: Okay. Got you. All right.
14
             And they currently live in Dearborn, but they own this
15
     second home in, you said Commerce Township, Orchard Lake?
16
             MR. SWOR: Orchard Lake, yeah.
17
              THE COURT: I think it's Commerce Road in West
18
     Bloomfield, accurately maybe.
19
             MR. SWOR:
                        Zillow says it's Orchard Lake.
             THE COURT: Okay.
20
21
                        It's in that gray area that is either West
             MR. SWOR:
22
    Bloomfield, Orchard Lake, or Commerce Township, depending on
23
    who you ask.
24
             THE COURT: Okay.
                                 But --
25
              UNIDENTIFIED SPEAKER: (Unintelligible.)
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1
              THE COURT: Okay. So they don't live in West
 2
    Bloomfield, just sometimes they are there, otherwise it's
 3
     vacant?
 4
             MR. SWOR: Yes.
 5
             MR. RATAJ: Your Honor, can I just clarifying one
 6
    point regarding the son who is in pharmaceutical school in West
 7
    Virginia --
 8
             THE COURT: Come closer to a microphone.
 9
                          Oh, I'm sorry. He has finished
             MR. RATAJ:
10
    pharmaceutical school. And now he is a full-time resident in
11
    the state of Michigan.
12
             THE COURT: In the state of Michigan.
13
             Okay. Did you go to West Virginia University in
14
    Morgantown?
15
             UNIDENTIFIED SPEAKER: No. University of Charleston.
16
             THE COURT: Charleston, Okay. I've spent a night
17
     there. Oddly enough, on the same trip I went to Charleston,
18
     South Carolina, two very different places.
19
             Let me see counsel at side bar, please.
20
         (Side bar held off the record, 4:02 p.m. - 4:12 p.m.)
21
              THE COURT: Okay. I'm going to address each of you
22
     individually. And first, I am going to start with Zeinab
23
    Makki.
24
             I have need to consider whether you should be released
     on bond or whether you should be held in custody pending trial
25
```

under the Bail Reform Act. Specifically I look at four factors under that Act, which are set forth at Title 18 of the United States Code, Section 3142(g).

And the first of those factors is the nature and circumstances of the offense charged. The offense charged is health care fraud. That is a serious offense. It comes with serious potential sentences, including incarceration for a period of years should you be convicted or should you plead guilty.

And the circumstances are -- the circumstances in this case demonstrate that, from the proffer of the Government, that this was done in multiple ways, not just in any one way, but in a number of different manners, submitting claims for people who are deceased, for medicines not disbursed, for people without prescriptions for amounts that were not disbursed because they were shorted, and for purposes of defrauding the Government. So that is a serious matter.

Everything is relative to other things, right? It's not a violent crime. It's not a crime where there is somebody is going to lose their blood. It's not -- there are other kinds of health care fraud where it's alleged that people were given addictive drugs, things like that, it's not one of those type of health care crimes, health care fraud, but it's serious nonetheless. So I consider that first factor. And the factor, while it doesn't totally go against you, it largely does. And

for another reason, which is the prior history which involves civil penalty, and also that problems with the State of Michigan. This is not the first time around the block on this kind of behavior.

The second factor that I look at is the weight of the evidence, and it's the weight of the evidence as to both dangerousness and risk of non-appearance. I don't see any much risk of dangerousness to the community. There is economic harm, though, to society from the perpetuation of this type of behavior.

But the real focus of today has been on risk of non-appearance. And there are ties to a foreign country.

There is money that's been sent to a foreign country which would appear to include money from the ill-gotten gains here towards building some property there. You have ties in at least one foreign country, that is Dubai, which is your sister.

But I also consider the things that will likely keep you here. And first and foremost, you have four children living in the United States, two of them here, one about to return here if he hasn't returned already, and a mother who has Alzheimer's and is 80 years old and is not likely someone that you're about to uproot. And I also think that a mother's ties are very -- your ties as a mother are strong. And I don't see you uprooting your entire family and leaving and going to Lebanon for the rest of your life and being kept from your

children. And I'm not hearing any evidence that they are about to suddenly uproot themselves and go live in Lebanon. And that counts a lot, because I think the ties that you have here are strong, and so I consider that. So the second factor, I think, is a mixed factor.

The third factor is the history and characteristics of the person. You do not have a prior criminal history. You have a high level of education. You do have a history that involves problems of this very nature, which according to the Government's proffer, are ongoing, but there is no history of you failing to appear in court or failing to do what you were supposed to do when you did make -- enter into arrangements with the Government, and so I consider that. And also, as I've already said, you have strong ties to this community and you have your family here. And I also consider the fact that Pretrial Services has recommended bond. Although, they don't make the decision, I do, but I'm allowed to consider that recommendation. So I think the third factor largely goes in your favor.

And then the fourth factor is dangerousness to the community that would be posed by your release. I'm not seeing any particular danger to releasing you. And so I find that the factors weigh in favor of bond.

Pretrial Services has recommended that you report to -- that you be released on a \$10,000 unsecured bond. And I'll

ask your husband to listen up, because I'm not going to repeat some of these things. That does not mean that you put up \$10,000, but it does mean that you would owe the Government \$10,000 if you violated your bond conditions.

But if you violate your bond conditions, you've got other problems, one of which is that your bond could be revoked and you'd be placed in custody until trial. And I also think you don't -- one of the things I consider about risk of fleeing to Lebanon, as has been argued, is that while Lebanon may not have an extradition treaty with the United States, essentially any country you went to that did have an extradition treaty, you could be arrested and you wouldn't be able to come back here and see your children, which I think is unlikely.

I also note that you and your husband, and this goes for him as well, repeatedly went back and forth to Lebanon, at least on a yearly basis and came back every time, including at a time when you knew that you were under investigation, at least certainly had notice of the fact that you were. So I take all of that consideration.

The conditions will be that you have to report to Pretrial Services as directed. You have to surrender any international travel documents you have, whether it be U.S. passport, Lebanese passport, or enhanced driver's license and not obtain any other.

I am not, in this case, going to allow any lag time

```
for, if you have an enhanced driver's license, to hold onto it.
 2
     It has to be turned over immediately if you have one and then
 3
     you get a regular license. I don't know if you have a license,
    but if that's not an issue, it's not an issue.
 4
 5
              Pretrial Services recommended your travel be
 6
    restricted to Michigan. I'm going to make it more
 7
     circumscribed than that. I am going to restrict your travel to
 8
    the Eastern District of Michigan, which is roughly half of the
 9
     Lower Peninsula. You can't go to the Upper Peninsula at all.
10
    You need to ask your attorney, Mr. Rataj and Pretrial Services
11
     for advice about where the Eastern District of Michigan ends
12
    and the Western District of Michigan begins, because they are
13
    not very far away. And if you go to Lansing, for example, you
    would be out of this district and that would be a bond
14
15
    violation. And I also, I'm going to be issuing different
16
     conditions for your husband in a moment.
17
             But whose name is the property in that we've discussed
18
     that has been put up as security in another case?
19
             MR. SWOR: Commerce Road is held jointly.
20
             THE COURT: Commerce Road is held jointly. And?
21
             MR. SWOR: And the Howard Street property is held New
22
    Millennium Investments LLC No. 3 of which Mr. Makki is the sole
23
    member.
24
             THE COURT: It's New Millennium Investments, LLC?
25
             MR. SWOR: New Millennium Investments 3, LLC.
```

```
1
              THE COURT: Okay.
 2
              MR. SWOR: Mr. Makki is the sole member of that LLC.
 3
              THE COURT: Okay. I'm not going to require that Mrs.
 4
    Makki put up any security. I am convinced that Mrs. Makki is
 5
    not going anywhere without Mr. Makki, but Mr. Makki, as I'm
 6
     going to discuss in a moment, will be required to put up
 7
     security in the form of property. And so let me talk about
 8
    that.
 9
              MR. RATAJ:
                          Thank you, Judge.
10
              THE COURT: But, Mrs. Makki, did you understand the
11
    conditions of your bond?
12
              DEFENDANT ZEINAB MAKKI:
                                       Yes, I do.
13
              THE COURT: Can you tell me that you'll comply with
14
     them?
15
              DEFENDANT ZEINAB MAKKI: Yes, I will.
16
              THE COURT: All right. Is there anything the
    Government thinks needs to be added?
17
18
                        Yes. The United States would ask the Court
              MR. ROSS:
19
    order the defendant not to be employed in any capacity in which
20
    she would be billing Medicare, Medicaid, or any private health
21
    care insurer, and that she not be on site at any such company
22
    or organization that does the same.
23
              THE COURT: Let's hear from the defense on that.
24
    is a common condition in these cases, and I have to say that in
25
     light of the prior history, makes sense.
```

```
1
             MR. RATAJ: Well, but she has to work, Judge. I mean,
 2
     I can understand the condition that she not bill Medicare or
 3
    Medicaid, but I mean, she has to work. She still has to
 4
     support herself and her family.
              MR. ROSS: As your Honor told the defendant
 5
 6
    previously, there are plenty of job opportunities that don't
 7
     involve billing Medicare, Medicaid and Blue Cross.
 8
             THE COURT: But what about in pharmacy? I mean, is
 9
     that possible in the pharmacy field?
10
              MR. ROSS: No. I mean, this defendant, again, her
11
    history in this area is, is not without -- you know, it's not
12
    beyond reproach. She's run into difficulties with the
13
    Controlled Substances Act. She paid Medicaid $317,000 in 2014
14
    for a pharmacy shortage, which is exactly the same type of
15
    conduct for which she has been paid and benefitted to the tune
    of $10.6 million. So the Government's position is if she is
16
17
    going to be released, that she not be permitted in any fashion
18
     to work in a health care industry and not be involved in any
19
    way in billing Medicare, Medicaid or any private health care
20
     firm.
21
              THE COURT:
                          That seems broader. Now you said not at
22
     all in the health care industry, but before you said not
23
    employed in billing Medicaid or Medicare or working in any
24
    capacity that bills Medicaid or Medicare.
25
             MR. ROSS: I think we would be satisfied if she is not
```

```
billing Medicare, not billing Medicaid, or any private health
 2
     care insurance company and not working at a pharmacy.
 3
             MR. RATAJ: Well, I mean, that's what she does, your
 4
            I mean, she's a pharmacist. She's not accused of
 5
    bilking Blue Cross Blue Shield or any private insurance
 6
               The allegations relate to Medicare. So I think that,
 7
     I mean --
 8
             THE COURT: Well, I mean, the taxpayers of this
 9
    country aren't too thrilled about that.
             MR. RATAJ: You know, but she still is presumed to be
10
11
     innocent, despite the Government's representations to the
12
    Court. And she has no criminal history. And you can, quite
13
     frankly, look at these past situations as an audit. This
14
    happens all the time. Pharmacists are audited all the time.
15
     That's all this was. Okay. I mean, this, this is one -- if it
16
    was a crime, the Government would have made it a crime and
17
    brought it as such, but these were nothing more than audits.
18
             THE COURT: How do I prevent her, the question would
19
    be, how do I prevent her from, if she is working in a pharmacy
20
     as a pharmacist, how do I prevent her from being involved in
21
    billing?
22
             MR. RATAJ: Well, she, I mean, obviously she can't
23
    bill Medicare. She can't deal with any Medicare patients. I
24
    mean, you know, but she's got to be able to still make a
25
     living.
            This is the only thing that she knows. This is how
```

```
1
     she helps support her family.
 2
             MR. ROSS:
                        She admitted to being deliberately ignorant
 3
     in 2011. Defendants in this courthouse are convicted and serve
     jail time for being deliberately ignorant without violating the
 4
 5
     law.
 6
              MR. RATAJ: I don't know where that comes from, Judge.
 7
                         It's right here in the settlement agreement
             MR. ROSS:
 8
     that your client signed, Mr. Rataj.
 9
             MR. RATAJ: Well, this just got handed to me while we
10
    were on the record, Counsel. So I don't have -- you know,
11
     forgive me for not reading --
12
              THE COURT: All right. Let me just make a decision.
13
    You guys, I don't really want you arguing across my courtroom.
14
         (Brief pause.)
15
              THE COURT:
                          I am going to order that she cannot be
16
     involved in any capacity in billing Medicare, Medicare [sic] or
17
    any insurer for pharmaceutical products, and that she may not
18
     direct anyone else to do so.
                                   The only thing she may do in the
19
     capacity as a pharmacist is dispense medication. If she's
20
     involved at all in the billing process, if she's directing
21
    other people about how to bill something, she'll be in trouble.
22
    And I think it will be pretty easy to verify, quite frankly.
23
              MR. RATAJ: All right. That's fine, Judge.
24
    okay.
25
             MR. ROSS: Your Honor?
```

```
1
              THE COURT:
                         Yes.
 2
                         The way the system works, if she is working
             MR. ROSS:
 3
     as a pharmacist, she is submitting the claim to the health
 4
     insurance company and that's what causes the payment to be
 5
     dispensed.
 6
                          She's not going to be able to do that.
              THE COURT:
 7
     She can't submit the claims. She's going to have to find a
 8
    workaround. She can, she can work in a pharmacy where she
 9
    measures out medicine, I suppose, and I don't know how else she
10
    does it, but if there is not another pharmacist who can be
11
     doing the billing or submitting the claim, she can't submit the
12
     claims. I agree with you about that. But I also agree that
13
    she has to be able to somehow work in some capacity. So maybe
14
     she works in a hospital and it's billed through them in their
15
    pharmacy.
               I don't know. I'm trying to find a hybrid where
     she's able to earn a living while presumed innocent, but at the
16
17
     same time, has nothing to do with the billing process. And if
18
     that's not workable, then she can't do the work.
19
             MR. RATAJ: Well, let me ask this, Judge: Can she
20
     retain the services of a billing company to do the billing? Or
21
     we can get another pharmacist in there who could bill.
22
                          I think what you need is another
              THE COURT:
23
     pharmacist.
24
             MR. RATAJ:
                          Okay. All right.
25
              THE COURT: And you need a very honest one.
```

```
1
              MR. RATAJ:
                         Okay. Fair enough.
 2
              THE COURT:
                          Yes.
 3
              MR. RATAJ:
                          Okay. I just wanted to be clear so we
 4
     don't run afoul of your Honor's order.
 5
              THE COURT: Okay. So do you understand all of that,
 6
    Mrs. Makki?
 7
              DEFENDANT ZEINAB MAKKI: Yes, I do.
 8
              THE COURT: All right. Can you tell me, yes?
 9
              DEFENDANT ZEINAB MAKKI: Yes.
10
              THE COURT: All right. Can you tell me you will abide
11
    by all of that?
12
              DEFENDANT ZEINAB MAKKI: Yes, I will.
13
              THE COURT: All right.
14
              MR. RATAJ:
                          Thank you, Judge.
15
              THE COURT:
                          That will be your conditions.
16
              MR. RATAJ:
                          Thank you.
17
              THE COURT:
                          All right. She's going to need to sign
18
    now, because he's got to put up some property, so.
19
              All right, Mr. Makki --
              THE CLERK: Yes. Let's have Ms. Makki sign first.
20
    Ms. Makki, don't -- just one a second.
21
22
              THE COURT: We want to have Pretrial let us know if
23
    they have the bond ready.
24
              THE CLERK: Ms. Makki, go ahead and sign. Okay.
    have one more for you to sign but do not sign until I tell you
```

```
1
     to sign.
 2
         (Brief pause.)
 3
              THE COURT: Mr. Williams, should I go ahead or do you
 4
     want me to wait a second?
 5
              THE CLERK:
                          Just wait one second, Judge.
         (Brief pause.)
 6
 7
              THE CLERK: Ms. Makki, go ahead and sign.
 8
              Okay. Judge, we're ready.
 9
              THE COURT: Okay. Mr. Makki, Mr. Swor, are you ready?
10
              MR. SWOR:
                         Yes, your Honor.
11
                          Okay. Mr. Makki, I'm not going to repeat
              THE COURT:
12
    everything I said because you heard me addressing your wife.
13
    And although you're charged with different things, you are
14
    charged with fraud, wire fraud and money laundering, and these
15
    are very serious offenses. You could be sentenced to a lengthy
16
    sentence for each of those, as has been mentioned. And you,
17
    too, have had some prior awareness of this issue. You're very
18
     intertwined with the behavior that the proffer shows your wife
19
    was involved in. And so, but again, it's not a violent crime.
20
    It's what people sometimes call a white collar crime. It can
21
    be very serious, but everything is relative in its seriousness.
22
    But the evidence of the circumstances which is transfers of
23
    money overseas is of concern to the Court. So the first factor
24
    goes against you largely, although, not entirely.
25
              The second factor, which is the weight of the
```

evidence, I don't see weight of the evidence as you being a danger, but I do see that there is some evidence of ties to a foreign country, to sending money to a foreign country. But I also heard what Mr. Swor said and was persuaded that you didn't hide what the purpose of that money was for. It said very clearly what the purpose of the money was for.

I also noted that when there was travel overseas, you declared the cash, you and your wife declared the cash that was being brought overseas. You didn't hide that either.

I also note that when you knew that you were under investigation, or certainly should have known that you were under investigation, that you came back from Lebanon; that your trips to Lebanon had been quite regular and your returns have been quite regular.

I also note that like your wife, you have significant ties here in the United States and including to Michigan. And even though the non-extradition relationship between the United States and Lebanon, the Government argues means you can flee and don't come back, but it also means that were you to do that, you would be cut off from your family potentially for the rest of your life, unless they all wholesale move to Lebanon, which I don't see any evidence is likely to happen. And you have a large family, both in terms of your siblings and in terms of your children. So obviously, when you have more than three children, you have crossed the Rubicon. That's when

people take notice of you in a restaurant, and I can say that as someone who has seven children.

So I think that there is, you know, there's concern on the Government's part, and I understand the concern, the Court has some concern, but I also think there's a lot of incentive for you to stay here, quite frankly.

And I think the fact that you did report what the money was for and that it was, seems to be there's an explanation for it, there's also an explanation for why you didn't report the property in Lebanon on your Pretrial report, because apparently it's not titled in your name and the Government has not shown me otherwise. They have only shown me that the money was sent for the purpose of building up that property. So I consider all of that.

And I don't think you're a danger to society, so the fourth factor doesn't concern me. You don't have a prior criminal history, other than something I think very minor, if I can find it.

MR. SWOR: Retail fraud.

THE COURT: Felony retail fraud, but it's back when you were 35 years old. I think you're beyond that and so I'm not terribly concerned about that. I don't see a history of you failing to appear, even when you did have a prior criminal issue. And so I think that there are conditions that can reasonably assure your appearance.

```
1
              For you, the conditions are not the quite the same as
 2
     your wife, though, because I think you have been the one who
 3
    has had much more to do with the money and the transfer of the
 4
    money, and you have a bit more of a complicated business
 5
     situation where money could be laundered.
 6
              And so in your case, first of all, I am, it's going to
 7
    be a $10,000 unsecured bond, just like your wife, and I already
 8
    explained what that means. You understand that your bond could
 9
    be revoked, you could be placed in custody. You could be
10
    prosecuted for violating bond conditions.
11
              I am going to order that you be restricted to the
12
    Eastern District of Michigan. You may not leave the Eastern
13
    District of Michigan for any purpose. I am going to order that
     you be subject to home detention and a tether. You are --
14
15
             MR. SWOR:
                        With -- I'm sorry.
16
             THE COURT: Excuse me.
17
             MR. SWOR:
                         I'm sorry, your Honor.
18
             THE COURT: Go ahead, Mr. Swor. You said he can work
19
     from home.
20
             MR. SWOR: With discretion to the supervising officer?
21
              THE COURT: Yes. I'll give discretion to the
22
     supervising officer.
23
              You are to turn in any document that would allow you
24
    to engage in international travel, including an enhanced
25
     driver's license. That's to be done immediately. I'm not
```

```
going to wait for that to be converted into a regular license.
 2
    You're going to have to figure that out and get a ride if you
    need it, but nothing that would allow you to leave the United
 3
 4
     States.
 5
              And you are also, this is going to be, I'm going to
 6
    ask the Government for a suggestion on the billing issue with
 7
     -- he's not a pharmacist, so.
 8
              MR. ROSS: He's not a pharmacist. I quess I was
 9
     confused. I thought, I thought there was going to be an
10
     issuance of a secured bond.
11
              THE COURT: It is. I haven't gotten to that yet.
12
              MR. ROSS: All right.
13
              THE COURT: I want to ask you about that issue, the
14
     issue about his involvement in health care billing.
15
              MR. ROSS: I would ask the same condition attach.
16
     don't know that he has any medical professional background
17
    that --
18
                        He doesn't, your Honor.
              MR. SWOR:
19
              THE COURT: Okay. So that's an easy condition for
20
          So I'll impose a condition that he not be involved in any
    him.
21
    billing for health care services or for insurance
22
     reimbursement, Medicare or Medicaid or private.
23
              MR. ROSS: Thank you.
24
              THE COURT: And then there is going to be security.
25
     And I am going to require, and this is going to need a sign-off
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by the presiding judge, who I believe is Judge Drain, and I
 2
    don't know if that can be accomplished tonight or if he's going
 3
    to have to wait a day, but he's going to have to put up the
 4
    property on, it's the Howard Street property, I believe, which
 5
     is in the name of -- it's in the name of the New Millennium
 6
     Investment 3, I believe, LLC.
 7
              MR. SWOR: Correct.
 8
              THE COURT: And it's, right now, already been put up
 9
     and is with the court in another matter, but it's going to be
10
    released from that matter. And so I'm going to ask the counsel
11
     to work out the logistics of moving it from one matter to the
12
    other.
13
              Mr. Roth, [sic] you can do that?
14
              MR. ROSS: Yes. That will also require the
15
     involvement of Mohamad Makki's counsel, Mr. Collins, Jeff
     Collins.
16
17
              THE COURT:
                          Right. So that's going to need to be,
18
     that's going to need to be accomplished.
19
              Let me just talk to Pretrial quickly.
20
         (Brief pause.)
21
              THE COURT: So that's going to mean that we're
22
     essentially calling this a continuance of the detention hearing
     in his case. He'll be kept in custody until we can get the
23
24
    security put up.
25
              MR. SWOR:
                        Yes.
```

```
1
              THE COURT: Anything further on this matter, Mr. Roth?
 2
             MR. ROSS: Not from the Government.
                                                   Thank you.
             THE COURT: Mr. Swor?
 3
 4
             MR. SWOR: No, your Honor.
 5
              THE COURT: Okay.
                                 Thank you.
 6
              Thank you for everyone's patience. This was
 7
     complicated. We had a couple of different matters going on
 8
    here and it needed to be dealt with. So he remains in the
 9
     custody of the Marshals until the bond conditions can be met.
10
             MR. SWOR:
                        Thank you, your Honor.
11
                        Thank you, your Honor.
             MR. ROSS:
12
             THE CLERK: The preliminary exam for Zeinab Makki and
13
    Wahid Makki will be April the 12th at 1:00.
14
             MR. SWOR: I would stipulate to an extension. I'm
15
    going to be Flint on the Flint water case.
16
             THE COURT: All right. Work out a stipulated order,
17
    please, with Mr. Roth.
18
             MR. SWOR:
                        Yes, your Honor.
19
                        If I just may, it's -- I'm Ross, R-O-S-S.
             MR. ROSS:
20
             THE COURT: Sorry. I keep saying Roth. And it
21
    doesn't --
22
             MR. ROSS: I usually tell him it's a compliment.
23
             THE COURT: -- help with you in a mask. Yeah, and I
24
    did know that.
25
             MR. ROSS: Thank you.
```

```
THE COURT: But isn't there a Roth?
 1
 2
              MR. SWOR: He was just here.
 3
              THE COURT: You're right. No wonder I'm confused.
 4
              MR. ROSS:
                         Judge Cleland does the same thing.
 5
              THE CLERK:
                          It will appear on the docket as April the
 6
     12th until we get a stipulated order.
 7
              MR. SWOR:
                         Very good.
 8
              THE COURT: All right. Pretrial has something to say?
 9
              PRETRIAL SERVICES OFFICER: Your Honor, also we would
10
     like, since the defendant is getting released on bond, we would
11
     ask other conditions, to reside at the bond address and not
12
    make any change in residence unless pre-approved; that he
13
     possess -- not possess any weapons and remove all firearms from
14
     the house and provide verification of the same; and surrender
15
     any concealed pistol license he has to Pretrial Services.
16
              THE COURT: Yes, that is going to be required.
17
              MR. SWOR:
                         That's --
18
              THE COURT: Yes.
                               Thank you.
19
                         Yes. I was going to bring it up.
              MR. SWOR:
20
              THE COURT: Yes. Okay. Thank you.
21
              MR. SWOR:
                        Does the Government have his ID?
22
              MR. ROSS:
                        I will double check with the agents.
23
     don't believe so.
                        I know they didn't take the passports,
24
    because I did ask specifically about that.
25
              MR. SWOR: Well, they didn't take the Lebanese
```

```
1
     passports.
 2
              THE COURT: And we need that.
 3
                        We'll find them.
              MR. SWOR:
 4
              THE COURT: Yes.
 5
              MR. SWOR:
                         Okay.
 6
                         I think he has an enhanced driver's
              MR. ROSS:
 7
     license, as I recall.
 8
              MR. SWOR: He does.
 9
              THE COURT: He does?
              MR. SWOR: He does. We'll just, that will stay
10
11
     surrendered with the Court and he won't replace it with a --
12
    he'll replace it with a standard.
13
              THE COURT: Okay. Anything further on this matter?
14
              MR. ROSS:
                         No, your Honor.
                                           Thank you.
15
              THE COURT: Mr. Swor?
16
              MR. SWOR: Just call Judge Cox and tell him I'm on my
17
     way.
18
              THE COURT:
                          Oh, is it Judge Cox? I thought it was
19
     Judge Drain.
20
              MR. SWOR:
                         No.
                              No.
                         Oh, okay.
21
              THE COURT:
22
              MR. SWOR:
                         Thank you.
23
              THE COURT: All right. You're welcome.
24
         (Matter concluded, 4:45 p.m.)
25
```

1	
2	CERTIFICATE OF REPORTER
3	
4	I certify that the foregoing is a correct transcript
5	from audio recorded proceedings in the above-entitled cause on
6	the date hereinbefore set forth.
7	
8	
9	s/ Christin E. Russell
10	CHRISTIN E. RUSSELL, FCRR, RDR, CRR, CSR-5607
11	Federal Official Court Reporter
12	
13	
14	
15	
16	
17	
18	
19	
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21	
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